

Message Text

UNCLASSIFIED

PAGE 01 BUCHAR 03002 01 OF 02 051552Z
ACTION EUR-12

INFO OCT-01 ISO-00 MMO-04 A-01 ABF-01 PER-05 SIG-03
SS-15 SP-02 NSC-05 CIAE-00 INR-10 NSAE-00 ICAE-00
EB-08 COME-00 TRSE-00 /067 W
-----027301 051648Z /43

R 051334Z MAY 78
FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 9377

UNCLAS SECTION 1 OF 2 BUCHAREST 3002

E.O. 11652: N/A
TAGS: OGEN
SUBJECT: FY 1980 GOALS/OBJECTIVES AND RESOURCES
MANAGEMENT (GORM) PROCESS

REF: A) BUCHAREST 2884; B) 77 BUCHAREST 6495;
C) STATE 63477

1. FOLLOWING IS ZBB-3 REPORT. GOALS I THROUGH V
REFERRED TO IN REPORT ARE KEYED TO REFTEL B. PART II
OF GORM PROCESS REQUESTED IN REFTEL C FOLLOWS BY
SEPARATE CLASSIFIED CABLE.

2. (A) ZBB-3
(A) DECISION UNIT: ROMANIA
(2) PACKAGE I OF III
(3) AMERICAN EMBASSY
-- AT PACKAGE I LEVELS EMBASSY STAFFING WOULD
BE REDUCED PRINCIPALLY IN THE ECONOMIC AND ADMINISTRATIVE
SECTIONS AND TO A LESSER EXTENT IN THE CONSULAR SECTION.
THE 5-MAN POLITICAL SECTION (4 AMERICANS AND 1 ROMANIAN) WOULD
NOT BE CUT. THE UNIT'S OUTPUT, HOWEVER, WOULD BE AFFECTED
ADVERSELY AT THE 90 PERCENT LEVEL BY REDUCTIONS IN THE
ECONOMIC SECTION IN THIS COUNTRY WHERE LINES BETWEEN
THE POLITICAL AND ECONOMIC AREAS ARE INDISTINCT. THE
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 BUCHAR 03002 01 OF 02 051552Z

EXECUTIVE SECTION (4 AMERICANS AND 1 ROMANIAN) WOULD
NOT BE CUT AND THE PRESENT LEVEL OF MANAGEMENT DIRECTION
FOR EACH ELEMENT OF THE MISSION WOULD CONTINUE. PROTOCOL
AND FORMAL REPRESENTATIONAL FUNCTIONS IN PURSUIT OF GOALS
MEMBERS I AND II (REFTEL B) WOULD ALSO BE PROVIDED.
-- AT THE MINIMUM LEVEL THE JUNIOR AMERICAN POSITION AND
ONE ROMANIAN SECRETARIAL POSITION WOULD BE CUT FROM THE

CURRENT 6-MAN ECONOMIC/COMMERCIAL SECTION. AS A RESULT, ECONOMIC REPORTING WOULD BE REDUCED BY 20 PERCENT AND COMMERCIAL REPORTING WOULD BE REDUCED BY 20 PERCENT AND COMMERCIAL REPORTING BY 40 PERCENT. THIS WOULD IMPACT HARDEST ON FACILITATIVE ASSISTANCE PROVIDED U.S. BUSINESS REPRESENTATIVES WHO REQUEST OUR HELP EITHER BY TELEX, LETTER, OR IN PERSON. ALSO OUR ABILITY TO SUPPORT DEPT. OF COMMERCE SPONSORED TECHNICAL SALES SEMINARS WOULD BE HAMPERED SUBSTANTIALLY. FINALLY, PLANS FOR THE ESTABLISHMENT OF A BUSINESS FACILITATION CENTER WOULD BE ELIMINATED. THESE REDUCTIONS IN THE ECONOMIC/COMMERCIAL SECTION WOULD TRANSLATE THEMSELVES IN THE EMBASSY'S REDUCED ABILITY TO CARRY OUT GOALS I AND II.

-- REDUCTIONS IN THE ECONOMIC/COMMERCIAL SECTION WOULD ALSO EFFECT THE POLITICAL SECTION'S OUTPUT BUT TO A LESSER EXTENT. CURRENT LEVEL ANALYTICAL REPORTING WOULD CONTINUE AS WOULD REPRESENTATIONAL AND PROTOCOL ACTIVITIES IN SUPPORT OF GOALS I, II, IV, AND V. NON-ESSENTIAL WORK (SUCH AS BIOGRAPHIC REPORTING), HOWEVER, WOULD BE REDUCED IN SCOPE AS THE SECTION MOVED TO FILL IN THE GAP CREATED BY THE ELIMINATION OF THE JUNIOR ECONOMIC POSITION.

-- AT THE 90 PERCENT LEVEL ONE SECRETARIAL POSITION WOULD BE ELIMINATED FROM THE CONSULAR SECTION, BRINGING THEIR STAFFING LEVEL TO 8 (4 AMERICANS AND 4 ROMANIANS). BECAUSE OF THE MIX OF PRESENT WORK ASSIGNMENTS THE SECTION WOULD NO LONGER BE ABLE (OR ATTEMPT) TO ANSWER ITS NON-CONGRESSIONAL UNCLASSIFIED

UNCLASSIFIED

PAGE 03 BUCHAR 03002 01 OF 02 051552Z

CORRESPONDENCE, AS CONS PERSONNEL ARE ALREADY TAXED TO THE LIMIT IN THEIR ATTEMPTS TO PROVIDE ESSENTIAL SERVICES.

-- BECAUSE THE JUNIOR OFFICER ROTATIONAL POSITION WOULD BE ELIMINATED AT THE PACKAGE I LEVEL, SUPPORT TO VARIOUS SECTIONS PROVIDED BY THIS OFFICER WOULD NOT BE AVAILABLE. THIS CUT WOULD HAVE GREATEST IMPACT ON THE CONS SECTION. IT COULD BE SUSTAINED, HOWEVER, WITH FEWER ADVERSE EFFECTS THAN ANY OTHER OF THE PACKAGE I REDUCTIONS.

-- REDUCTIONS TO THE 90 PERCENT LEVEL WOULD RESULT IN THE ELIMINATION OF 6 POSITIONS IN THE CURRENT 33 MAN ADMIN SECTION (10 AMERICANS AND 23 ROMANIANS), AND THE CUTS WOULD BE MADE IN THE GENERAL SERVICES UNIT. AS A RESULT, THE ADMINISTRATIVE SECTION WOULD NO LONGER ATTEMPT TO MAINTAIN THE CHANCERY OR THE RESIDENCES OF AMERICAN EMPLOYEES AND WE WOULD CALL UPON ODCD (LOCAL ADMINISTRATIVE CONTRACTOR) TO PROVIDE THE NECESSARY SUPPORT AS THE NEED WOULD OCCUR ON A DAILY BASIS. THIS WOULD BE AN UNACCEPTABLE ALTERNATIVE BECAUSE ODCD SUPPORT COULD NOT DUPLICATE THE WORK OF OUR OWN EMPLOYEES. THE CUTS WOULD ALSO HAVE A SIGNIFICANT EFFECT UPON OTHER AGENCIES HERE SERVICED BY THE ADMIN SECTION.

FY-1980

THIS

(4) RESOURCE PKG

RQMTS FY-78 FY-79 ONLY CUMUL.

OFFICERS 21 22 20 20

STAFF 5 5 5 5

FSL'S 32 32 24 24

(5) IMPACT STATEMENT: DESPITE THE PACKAGE I

REDUCTIONS THE BASIC STRUCTURE OF THE EMBASSY WOULD
REMAIN INTACT. HOWEVER, OUR ABILITY TO PURSUE GOALS
NUMBERS I AND III WOULD BE SERIOUSLY AFFECTED BY
NUMIERICAL CUTS WHICH, WHILE APPEARING ON THE ECONOMIC
SECTION'S STAFFING PLAN, WOULD ALSO ADVERSELY AFFECT THE
MISSION'S OUPUT IN THE POLITICAL AREA.

CUTS IN THE ADMIN SECTION WOULD RESULT IN INCREASED
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 BUCHAR 03002 01 OF 02 051552Z

HARDSHIPS FOR AMERICAN PERSONNEL WHO ARE ALREADY
COMPENSATED AT 10 PERCENT OF THEIR SALARIES DURING
THEIR ASSIGNMENTS HERE.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 BUCHAR 03002 02 OF 02 051642Z

ACTION EUR-12

INFO OCT-01 ISO-00 MMO-04 A-01 ABF-01 PER-05 SIG-03

SS-15 SP-02 NSC-05 CIAE-00 INR-10 NSAE-00 ICAE-00

EB-08 COME-00 TRSE-00 /067 W

-----027716 051648Z /43

R 051334Z MAY 78

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC 9378

UNCLAS SECTION 2 OF 2 BUCHAREST 3002

(B) ZBB-3 CONTINUED:

(1) DECISION UNIT: ROMANIA

(2) PACKAGE II OF III

(3) AMERICAN EMBASSY

-- WE HAVE IDENTIFIED THE 95 PERCENT LEVEL TO BE ETHE
MINIMUM AT WHICH THIS EMBASSY CAN PURSUE ITS GOALS EFFECTIVELY.
ECONOMIC, POLITICAL AND CONSULAR ASSIGNMENTS COULD BE

PERFORMED; HOWEVER, BECAUSE OF A REDUCED ADMIN SECTION, SERVICE IN ROMANIA FOR AMERICANS WOULD BE MORE HARSH THAN UNDER CURRENT CONDITIONS ALREADY IN THE HARDSHIP CATEGORY. AT THIS LEVEL BOTH THE AMERICAN AND ROMANIAN POSITIONS IN THE ECONOMIC SECTION WOULD BE RESTORED, BRINGING THAT UNIT BACK TO CURRENT STAFFING LEVELS. AS A CONSEQUENCE THE STRAIN PLACED ON THE POLITICAL SECTION WOULD ALSO BE RELIEVED AND THE MISSING'S ABILITY TO PURSUE GOALS I AND III WOULD BE RESTORED.

-- ONE ROMANIAN POSITION WOULD BE RETURNED TO THE CONSULAR SECTION, THUS ENABLING THE UNIT TO AGAIN DEAL WITH ITS NON-CONGRESSIONAL CORRESPONDENCE. SUPPORT CURRENTLY PROVIDED BY THE ROTATIONAL JUNIOR OFFICER WOULD STILL BE LACKING, HOWEVER.

-- TWO GENERAL SERVICES ROMANIAN POSITIONS WOULD BE RETURNED, THEREBY REDUCING THE ADMINISTRATIVE SECTION'S RELIANCE ON ODCD. THE IMPACT OF THE 4 NON-RESTORED POSITIONS, HOWEVER, WOULD STILL SEVERELY CURTAIL THE UNIT'S UNCLASSIFIED

UNCLASSIFIED

PAGE 02 BUCHAR 03002 02 OF 02 051642Z

ABILITY TO PROVIDE ESSENTIAL SERVICES IN GOVERNMENT LEASED OFFICE AND RESIDENTIAL BUILDINGS.

FY-1980

THIS

(4) RESOURCE PKG

RQMTS	FY-78	FY-79	ONLY	CUMUL.
OFFICERS	21	22	1	21
STAFF	5	5	-	5
FSL'S	32	32	4	20

(5) IMPACT STATEMENT: THE IMPACT OF 95 PERCENT STAFFING FALLS ON ADMINISTRATIVE SUPPORT TO STATE AND OTHER AGENCY AMERICANS RATHER THAN ON SPECIFIC POLICY OBJECTIVES. AT THIS REDUCED LEVEL SOME LOSS OF EFFICIENCY AMONG AMERICAN PERSONNEL WOULD PROBABLY OCCUR DUE TO CRAFTED ADMINISTRATIVE SERVICES BOTH AT THE CHANCERY AND EMPLOYEE RESIDENCES. THE EXTENT TO WHICH EFFICIENCY WOULD DECLINE, HOWEVER, IS DIFFICULT TO MEASURE.

(:) ZBB-3 CONTINUED:

(1) DECISION UNIT: ROMANIA

(2) PACKAGE III OF III

(3) ACTIVITY DESCRIPTION: AMERICAN EMBASSY

ALL ACTIVITIES CURRENTLY CONDUCTED BY THE EMBASSY WOULD BE CONTINUED IN SUPPORT OF THE AGREED 5 MAJOR POLICY OBJECTIVES.

FY-1980

THIS

(4) RESOURCE H PKG

RQMTS	FY-78	FY-79	ONLY	CUMUL.
OFFICERS	21	22	1	22

STAFF 5 5 - 5
FSL'S 32 32 4 32

(5) IMPACT STATEMENT: AT THE PACKAGE III LEVEL
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 BUCHAR 03002 02 OF 02 051642Z

THE EMBASSY WOULD BE ABLE TO PURSUE ITS AGREED GOALS AND OBJECTIVES EFFECTIVELY.

3. NARRATIVE:

THE MOST SIGNIFICANT NON-SALARY EXPENSE AT THIS POST RESULTS FROM OFFICE AND RESIDENTIAL RENTALS LEASED FROM THE GOR. IT IS DIFFICULT TO CONTEMPLATE REDUCTIONS IN THIS AREA AS OUR PRESENT OFFICE FACILITIES ARE OVERCROWDED; OF COURSE, HOUSING MUST BE PROVIDED AND IN THE ABSENCE OF A FREE MARKET, WE PAY RENTS ESTABLISHED CENTRALLY BY THE STATE.

REPRESENTATION FUNDS CURRENTLY AT THE \$17,100 LEVEL ARE DISTRIBUTED TO 14 OFFICERS. THE ALLOTMENT HAS BEEN ADEQUATE. A REDUCTION BELOW THE 1978 LEVEL WOULD RESULT IN A CORRESPONDING DECREASE IN REPRESENTATIONAL EVENTS HOSTED BY STATE OFFICERS.

FUTURE ALLOCATIONS AT CURRENT LEVELS TO PROPERTY RENTAL AND REPRESENTATION EXPENSES (ADJUSTED FOR INFLATION) WOULD MEET EMBASSY NEEDS. AGGREY

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 05 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 jan 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BUCHAR03002
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780192-0633
Format: TEL
From: BUCHAREST
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780590/aaaacyyk.tel
Line Count: 252
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c6decba3-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 78 BUCHAREST 2884, 77 BUCHAREST 6495
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 mar 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2785237
Secure: OPEN
Status: NATIVE
Subject: FY 1980 GOALS/OBJECTIVES AND RESOURCES MANAGEMENT (GORM) PROCESS
TAGS: OGEN
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/c6decba3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014